## DRAFT

## ENVIRONMENTAL ASSESSMENT CHECKLIST

**Fish Stocking Stanley Pond** 

November 28, 2023



## Table of Contents

Ι.	Compliance with the Montana Environmental Policy Act	2
н.	Background and Description of Proposed Project	3
III.	Purpose and Need	4
IV.	Other Agency Regulatory Responsibilities	5
v.	List of Mitigations, Stipulations	5
VI.	Alternatives Considered	6
VII. Humai	Summary of Potential Impacts of the Proposed Project on the Physical Environment and Population	6
	Summary of Potential Impacts of the Proposed Project on the Physical Environment and n Population Private Property Impact Analysis (Takings)	
Huma	n Population	12
Humai VIII.	n Population Private Property Impact Analysis (Takings)	12 13

## I. <u>Compliance with the Montana Environmental Policy Act</u>

Before a proposed project may be approved, environmental review must be conducted to identify and consider potential impacts of the proposed project on the human and physical environment affected by the project. The Montana Environmental Policy Act (MEPA) and its implementing rules and regulations require different levels of environmental review, depending on the proposed project, significance of potential impacts, and the review timeline. § 75-1-201, Montana Code Annotated ("MCA"), and the Administrative Rules of Montana ("ARM") 12.2.430, General Requirements of the Environmental Review Process.

FWP must prepare an EA when:

• It is considering a "state-proposed project," which is defined in § 75-1-220(8)(a) as:

(i) a project, program, or activity initiated and directly undertaken by a state agency;

(ii) ... a project or activity supported through a contract, grant, subsidy, loan, or other form of funding assistance from a state agency, either singly or in combination with one or more other state agencies; or

(iii) ... a project or activity authorized by a state agency acting in a land management capacity for a lease, easement, license, or other authorization to act.

- It is not clear without preparation of an EA whether the proposed project is a major one significantly affecting the quality of the human environment. ARM 12.2.430(3)(a));
- FWP has not otherwise implemented the interdisciplinary analysis and public review purposes listed in ARM 12.2.430(2) (a) and (d) through a similar planning and decision-making process (ARM 12.2.430(3)(b));
- Statutory requirements do not allow sufficient time for the FWP to prepare an EIS (ARM 12.2.430(3)(c));
- The project is not specifically excluded from MEPA review according to § 75-1-220(8)(b) or ARM 12.2.430(5); or
- As an alternative to preparing an EIS, prepare an EA whenever the project is one that might normally require an EIS, but effects which might otherwise be deemed significant appear to be mitigable below the level of significance through design, or enforceable controls or stipulations or both imposed by the agency or other government agencies. For an EA to suffice in this instance, the agency must determine that all the impacts of the proposed project have been accurately identified, that they will be mitigated below the level of significance, and that no significant impact is likely to occur. The agency may not consider compensation for purposes of determining that impacts have been mitigated below the level of significance (ARM 12.2.430(4)).

MEPA is procedural; its intent is to ensure that impacts to the environment associated with a proposed project are fully considered and the public is informed of potential impacts resulting from the project.

## II. Background and Description of Proposed Project

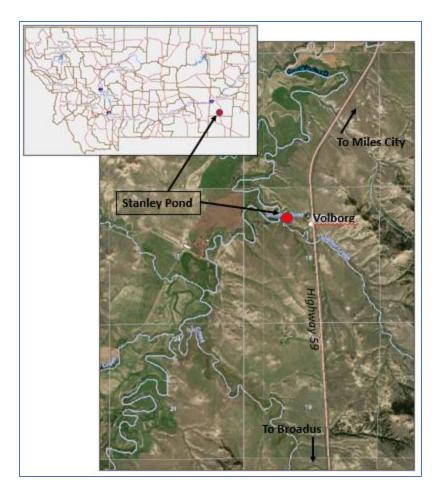
### Name of Project: Fish Stocking Stanley Pond

Montana Fish, Wildlife & Parks (FWP) is proposing to stock fish into Stanley Pond which is a private pond located at Volborg, MT (south of Miles City or north of Broadus). Species considered for stocking include rainbow trout. Largemouth bass were stocked by FWP in 2019 to take advantage of a yellow perch population that existed at that time. Largemouth bass have not sustained themselves and were absent when sampled in 2022. A few yellow perch still exist but are not providing a quality angler opportunity. The landowner is now expressing interest in rainbow trout stocking by FWP.

At full pool the pond is approximately 15 feet deep and capable of supporting fish species targeted by anglers. FWP proposes to stock 500 hatchery reared rainbow trout annually to establish and provide a higher quality angler opportunity than currently exists at the pond.

### Affected Area / Location of Proposed Project:

- Legal Description
  - o Latitude/Longitude: 45.84392 -105.68533
  - Section, Township, and Range: 1N49E18
  - Town/City, County, Montana: Volborg, Montana in Custer County
- Location Map



### III. Purpose and Need

The EA must include a description of the purpose and need or benefits of the proposed project. ARM 12.2.432(3)(b). Benefits of the proposed project refer to benefits to the resource, public, department, state, and/or other.

Stanley Pond is appropriately sized and deep enough to overwinter and sustain a fish population most years. Occasional winterkill or partial winterkill is expected in low water years during winters with long duration snow cover. Annual spring stocking of rainbow trout would ensure a fishery is available for anglers most years, despite winterkill occurrences. Rainbow trout provide the additional benefit of winter ice fishing that many warmwater fish species, like largemouth bass, rarely provide. The pond is located adjacent to the town of Volborg which is an area with very limited angler opportunities. The purpose of the project is establishing a trout fishery in hopes of increasing local angler opportunities.

If FWP prepared a cost/benefit analysis before completion of the EA, the EA must contain the cost/benefit analysis or a reference to it. ARM 12.2.432(3)(b).

	Yes <sup>*</sup>	No
Was a cost/benefit analysis prepared for the proposed project?		$\boxtimes$

\* If yes, a copy of the cost/benefit analysis prepared for the proposed project is included in Attachment A to this Draft

ΕA

## IV. Other Agency Regulatory Responsibilities

FWP must list any federal, state, and/or local agencies that have overlapping or additional jurisdiction, or environmental review responsibility for the proposed project, as well as permits, licenses, and other required authorizations. ARM 12.2.432(3)(c).

A list of other required local, state, and federal approvals, such as permits, certificates, and/or licenses from affected agencies is included in **Table 1** below. **Table 1** provides a summary of requirements but does not necessarily represent a complete and comprehensive list of all permits, certificates, or approvals needed for the proposed project. Agency decision-making is governed by state and federal laws, including statutes, rules, and regulations, that form the legal basis for the conditions the proposed project must meet to obtain necessary permits, certificates, licenses, or other approvals. Further, these laws set forth the conditions under which each agency could deny the necessary approvals.

Agency	Type of Authorization (permit, license, stipulation, other)	Purpose
N/A	N/A	N/A

### Table 1: Federal, State, and/or Local Regulatory Responsibilities

### V. List of Mitigations, Stipulations

Mitigations, stipulations, and other enforceable controls required by FWP, or another agency, may be relied upon to limit potential impacts associated with a proposed Project. The table below lists and evaluates enforceable conditions FWP may rely on to limit potential impacts associated with the proposed Project. ARM 12.2.432(3)(g).

### Table 2: Listing and Evaluation of Enforceable Mitigations Limiting Impacts

-	trols limiting potential not, no further evaluati	Yes 🛛	No 🗆			
	trols being relied upon nce? If yes, list the enfo	Yes 🛛	No 🗆			
Enforceable Control	Responsible Agency	Authority (Rule, Permit, Stipulation, Other)	Effect of Enforcea Proposed Project			
Fish Health Inspection	FWP	Aquatic Health Advisory Committee	Minimizes disease transfer risks associated with stocking hatchery fish.			
AIS Early Detection & Monitoring	FWP	AIS Bureau	Minimizes the harmful impacts of AIS through the prevention and management of AIS into, within, and from Montana.			

## VI. Alternatives Considered

In addition to the proposed project, and as required by MEPA, FWP analyzes the "No-Action" alternative in this EA. Under the "No Action" alternative, the proposed project would not occur. Therefore, no additional impacts to the physical environment or human population in the analysis area would occur. The "No Action" alternative forms the baseline from which the potential impacts of the proposed Project can be measured.

Under the no-action alternative FWP would not stock rainbow trout into Stanley Pond, reducing the potential increased angling opportunity offered by trout. Angler opportunity would be limited to the current poor-quality yellow perch population.

	Yes*	No
Were any additional alternatives considered and dismissed?		$\boxtimes$

\* If yes, a list and description of the other alternatives considered, but not carried forward for detailed review is included below

# VII. Summary of Potential Impacts of the Proposed Project on the Physical Environment and Human Population

The impacts analysis identifies and evaluates direct, secondary, and cumulative impacts.

- **Direct impacts** are those that occur at the same time and place as the action that triggers the effect.
- **Secondary impacts** "are further impacts to the human environment that may be stimulated or induced by or otherwise result from a direct impact of the action." ARM 12.2.429(18).
- **Cumulative impacts** "means the collective impacts on the human environment of the proposed action when considered in conjunction with other past and present actions related to the proposed action by location or generic type. Related future actions must also be considered when these actions are under concurrent consideration by any state agency through pre-impact statement studies, separate impact statement evaluation, or permit processing procedures." ARM 12.2.429(7).

Where impacts are expected to occur, the impact analysis estimates the **extent, duration, frequency,** and **severity** of the impact. The duration of an impact is quantified as follows:

- **Short-Term**: impacts that would not last longer than the proposed project.
- Long-Term: impacts that would remain or occur following the proposed project.

The severity of an impact is measured using the following:

- **No Impact**: there would be no change from current conditions.
- **Negligible**: an adverse or beneficial effect would occur but would be at the lowest levels of detection.

- *Minor*: the effect would be noticeable but would be relatively small and would not affect the function or integrity of the resource.
- **Moderate**: the effect would be easily identifiable and would change the function or integrity of the resource.
- *Major*: the effect would irretrievably alter the resource.

Some impacts may require mitigation. As defined in ARM 12.2.429, mitigation means:

- Avoiding an impact by not taking a certain action or parts of a project;
- Minimizing impacts by limiting the degree or magnitude of a project and its implementation;
- Rectifying an impact by repairing, rehabilitating, or restoring the affected environment; or
- Reducing or eliminating an impact over time by preservation and maintenance operations during the life of a project or the time period thereafter that an impact continues.

A list of any mitigation strategies including, but not limited to, design, enforceable controls or stipulations, or both, as applicable to the proposed project is included in **Section VI** above.

FWP must analyze impacts to the physical and human environment for each alternative considered. The proposed project considered the following alternatives:

• Alternative 1: No Action. Evaluation and Summary of Potential Impacts on the Physical Environment and Human Population

Under the "No Action" alternative, the proposed project would not occur. Therefore, no additional impacts to the physical environment or human population in the analysis area would occur. The "No Action" alternative forms the baseline from which the potential impacts of the proposed Project can be measured.

Under the "No Action" alternative, FWP would not stock rainbow trout into Stanly Pond. Without action, the pond would not contain quality-sized fish species desired by anglers, keeping angler opportunities at the currently low level in the area.

• Alternative 2: Proposed Project. Evaluation and Summary of Potential Impacts on the Physical Environment and Human Population

See **Table 3** (Impacts on Physical Environment) and **Table 4** (Impacts on Human Population) below.

#### **Duration of Impact** Severity of Impact PHYSICAL **ENVIRONMENT** Resource Short-None Negligible Minor Moderate Major Summary of Potential Direct, Secondary, and Cumulative Impacts and None Long-**Mitigation Measures** Term Term No significant adverse impacts to terrestrial, avian, and Terrestrial, avian, $\times$ $\times$ and aquatic life and aguatic life and habitats are expected from the proposed habitats action. A moderate, secondary positive impact to angler opportunity is expected due to diversifying the aquatic life from the proposed action. No significant adverse impacts will occur to water Water quality, $\boxtimes$ $\square$ $\square$ $\boxtimes$ $\square$ $\square$ $\square$ $\square$ quantity, and resources are expected from the proposed action. distribution $\times$ $\times$ No significant adverse impacts to geology are expected Geology from the proposed action. Soil quality, stability, $\boxtimes$ No significant adverse impacts or changes to soil $\boxtimes$ $\square$ $\square$ $\square$ $\square$ $\square$ $\square$ and moisture attributes are expected from the proposed action. No significant adverse impacts or changes to the local Vegetation cover, $\boxtimes$ $\boxtimes$ vegetation are expected from the proposed project. quantity, and quality Aesthetics $\boxtimes$ $\square$ $\square$ $\boxtimes$ $\square$ $\square$ $\square$ $\square$ No significant adverse impacts to aesthetics are expected from the proposed project. No significant adverse impacts to air quality are expected $\times$ $\boxtimes$ Air quality from the proposed project. No significant adverse impacts to unique, endangered, Unique, endangered, $\boxtimes$ $\square$ $\times$ $\square$ $\square$ $\square$ $\square$ $\square$ fragile, or limited fragile, or limited environmental resources are expected from the proposed project. environmental resources Historical and $\boxtimes$ $\square$ $\square$ $\times$ $\square$ $\square$ $\square$ $\square$ No significant adverse impacts to historical or archaeological resources are expected from the proposed archaeological sites project. $\boxtimes$ $\boxtimes$ No significant adverse impacts to demands on the Demands on $\square$ $\square$ environmental environmental resources of land, water, air, and energy resources of land, are expected because of the proposed project. Vehicle fuel would be required for the proposed project, no other water, air, and demands on the environmental resources are expected energy

### Table 3 - Potential Impacts of Proposed Project on the Physical Environment

PHYSICAL ENVIRONMENT	Duration of Impact			Severity of Impact					
Resource	None	Short- Term	Long- Term	None Negligible Minor Moderate Major		Major	Summary of Potential Direct, Secondary, and Cumulative Impacts and Mitigation Measures		
									from the proposed project. Any impacts to fuel resources would be short-term and negligible.

### Table 4 - Potential Impacts of Proposed Project on the Human Population

HUMAN POPULATION	Duration of Impact			Severity of Impact					
Resource	None	Short- Term	Long- Term	None	Negligible	Minor	Moderate	Major	Summary of Potential Direct, Secondary, and Cumulative Impacts and Mitigation Measures
Social structures and mores	$\boxtimes$								No significant adverse impacts to social structure or mores are expected from the proposed project.
Cultural uniqueness and diversity									No significant impacts to cultural uniqueness and diversity are expected from the proposed action.
Access to and quality of recreational and wilderness activities									No significant adverse impacts are expected for access to and quality of recreational and wilderness activities from the proposed action. Moderate, short-term benefits of the project include increased fish species diversity and fishing season length (open water and ice cover) for anglers near Volborg, Broadus, and Miles City are expected from the proposed action.
Local and state tax base and tax revenues									No significant adverse impacts to local or state tax base and tax revenue are expected from the proposed action. Short-term, minor increases to state and local tax revenues from selling fuel is expected from the proposed action and secondarily from anglers traveling to recreat at the pond.
Agricultural or Industrial production	$\boxtimes$								No significant adverse impacts to agricultural or industrial production are expected from the proposed action.

HUMAN POPULATION									
Resource	None	Short- Term	Long- Term	None	Negligible	Minor	Moderate	Major	Summary of Potential Direct, Secondary, and Cumulative Impacts and Mitigation Measures
Human health and safety									No significant adverse impacts to human health and safety are expected from the proposed action. Short-term moderately positive secondary impacts are expected by increasing angler opportunities in the local area, adding to the quality-of-living for individuals and families that utilize the resource.
Quantity and distribution of employment	$\boxtimes$								No significant adverse impacts to quantity and distribution of employment are expected from the proposed action.
Distribution and density of population and housing									No significant adverse impacts to the distribution and density of population and housing would be expected from the proposed project. Existing FWP staff would complete the proposed project, thus not impact or change the distribution or density of population and housing in the affected area.
Demands for government services		$\boxtimes$							No significant adverse impacts to the demands for government services are expected from the proposed project. The proposed project would use existing government staff to complete as part of normal job duties. Short -term, negligible impacts are expected for government services from FWP.
Industrial, agricultural, and commercial activity	$\boxtimes$								No significant adverse impacts to industrial, agricultural, and commercial activity are expected from the proposed project.
Locally adopted environmental plans and goals									No significant adverse impacts to local environmental plans and goals are expected from the proposed project. Short-term, moderately positive impacts to angler opportunities, as listed in the Statewide Fisheries Management Plan for the Tongue River Drainage, are expected from the project.
Other appropriate social and economic circumstances									No significant adverse impacts to other appropriate social and economic circumstances are expected from the proposed project.

#### Table 6: Determining the Significance of Impacts on the Quality of the Human Environment

If the EA identifies impacts associated with the proposed project FWP must determine the significance of the impacts. ARM 12.2.431. This determination forms the basis for FWP's decision as to whether it is necessary to prepare an environmental impact statement. An impact may be adverse, beneficial, or both. If none of the adverse effects of the impact are significant, an EIS is not required. An EIS is required if an impact has a significant adverse effect, even if the agency believes that the effect on balance will be beneficial. ARM 12.2.431.

According to the applicable requirements of ARM 12.2.431, FWP must consider the criteria identified in this table to determine the significance of each impact on the quality of the human environment. The significance determination is made by giving weight to these criteria in their totality. For example, impacts identified as moderate or major in severity may not be significant if the duration is short-term. However, moderate or major impacts of short-term duration may be significant if the quantity and quality of the resource is limited and/or the resource is unique or fragile. Further, moderate or major impacts to a resource may not be significant if the quantity of that resource is high or the quality of the resource is not unique or fragile.

	Criteria Used to Determine Significance
1	The severity, duration, geographic extent, and frequency of the occurrence of the impact
	"Severity" describes the density of the potential impact, while "extent" describes the area where the impact will likely occur, e.g., a project may propagate ten noxious weeds on a surface area of 1 square foot. Here, the impact may be high in severity, but over a low extent. In contrast, if ten noxious weeds were distributed over ten acres, there may be low severity over a larger extent.
	"Duration" describes the time period during which an impact may occur, while "frequency" describes how often the impact may occur, e.g., an operation that uses lights to mine at night may have frequent lighting impacts during one season (duration).
2	The probability that the impact will occur if the proposed project occurs; or conversely, reasonable assurance in keeping with the potential severity of an impact that the impact will not occur
3	Growth-inducing or growth-inhibiting aspects of the impact, including the relationship or contribution of the impact to cumulative impacts
4	The quantity and quality of each environmental resource or value that would be affected, including the uniqueness and fragility of those resources and values
5	The importance to the state and to society of each environmental resource or value that would be affected
6	Any precedent that would be set as a result of an impact of the proposed project that would commit FWP to future actions with significant impacts or a decision in principle about such future actions
7	Detential conflict with least state, and advectory manifestation of ferreal place

7 Potential conflict with local, state, or federal laws, requirements, or formal plans

## VIII. Private Property Impact Analysis (Takings)

The 54<sup>th</sup> Montana Legislature enacted the Private Property Assessment Act, now found at § 2-10-101. The intent was to establish an orderly and consistent process by which state agencies evaluate their proposed projects under the "Takings Clauses" of the United States and Montana Constitutions. The Takings Clause of the Fifth Amendment of the United States Constitution provides: "nor shall private property be taken for public use, without just compensation." Similarly, Article II, Section 29 of the Montana Constitution provides: "Private property shall not be taken or damaged for public use without just compensation..."

The Private Property Assessment Act applies to proposed agency projects pertaining to land or water management or to some other environmental matter that, if adopted and enforced without due process of law and just compensation, would constitute a deprivation of private property in violation of the United States or Montana Constitutions.

The Montana State Attorney General's Office has developed guidelines for use by state agencies to assess the impact of a proposed agency project on private property. The assessment process includes a careful review of all issues identified in the Attorney General's guidance document (Montana Department of Justice 1997). If the use of the guidelines and checklist indicates that a proposed agency project has taking or damaging implications, the agency must prepare an impact assessment in accordance with Section 5 of the Private Property Assessment Act.

PRIVATE PROPERTY ASSESMENT ACT (PPAA)							
Does the Proposed Action Have Takings Implications under the PPAA?	Question #	Yes	No				
Does the project pertain to land or water management or environmental regulations affecting private property or water rights?	1						
Does the action result in either a permanent or an indefinite physical occupation of private property?	2						
Does the action deprive the owner of all economically viable uses of the property?	3		$\boxtimes$				
Does the action require a property owner to dedicate a portion of property or to grant an easement? (If answer is NO, skip questions 4a and 4b and continue with question 5)	4						
Is there a reasonable, specific connection between the government requirement and legitimate state interest?	4a						
Is the government requirement roughly proportional to the impact of the proposed use of the property?	4b						
Does the action deny a fundamental attribute of ownership?	5		$\boxtimes$				
Does the action have a severe impact of the value of the property?	6		$\boxtimes$				
Does the action damage the property by causing some physical disturbance with respect to the property in excess of that sustained by the public general? (If the answer is NO, skip questions 7a-7c.)	7						
Is the impact of government action direct, peculiar, and significant?	7a						
Has the government action resulted in the property becoming practically inaccessible, waterlogged, or flooded?	7b						
Has the government action diminished property values by more than 30% and necessitated the physical taking of adjacent property or property across a public way from the property in question?	7c						
Does the proposed action result in taking or damaging implications?							

### Table 7: Private Property Assessment (Takings)

Taking or damaging implications exist if **YES** is checked in response to Question 1 and also to any one or more of the following questions: 2, 3, 4, 6, 7a, 7b, 7c; or if **NO** is checked in response to question 4a or 4b.

If taking or damaging implications exist, the agency must comply with MCA § 2-10-105 of the PPAA, to include the preparation of a taking or damaging impact assessment. Normally, the preparation of an impact assessment will require consultation with agency legal staff.

### Alternatives:

The analysis under the Private Property Assessment Act, §§ 2-10-101 through -112, MCA, indicates no impact. FWP does not plan to impose conditions that would restrict the regulated person's use of private property to constitute a taking.

## IX. Public Participation

The level of analysis in an EA will vary with the complexity and seriousness of environmental issues associated with a proposed action. The level of public interest will also vary. FWP is responsible for adjusting public review to match these factors (ARM 12.2.433(1)). Because FWP determines the proposed action will result in limited environmental impact, and little public interest has been expressed, FWP determines the following public notice strategy will provide an appropriate level of public review:

- An EA is a public document and may be inspected upon request. Any person may obtain a copy of an EA by making a request to FWP. If the document is out-of-print, a copying charge may be levied (ARM 12.2.433(2)).
- Public notice will be served on the Montana Fish, Wildlife and Parks website at: <u>https://fwp.mt.gov/news/public-notices</u>
- Copies will be distributed to neighboring landowners to ensure their knowledge of the proposed project and opportunity for review and comment on the proposed action.
- FWP maintains a mailing list of persons interested in a particular action or type of action. FWP will notify all interested persons and distribute copies of the EA to those persons for review and comment (ARM 12.2.433(3)).
- FWP will issue public notice in the following newspaper periodical(s) on the date(s) indicated.

Newspaper / Periodical	Date(s) Public Notice Issued		
Miles City Star	Twice, dates TBD		

- Public notice will announce the availability of the EA, summarize its content, and solicit public comment.
  - **Duration of Public Comment Period:** The public comment period begins on the date of publication of legal notice in area newspapers (see above). Written or e-mailed comments will be accepted until 5:00 p.m., MST, on the last day of public comment, as listed below:

Length of Public Comment Period: 15 days Public Comment Period Begins: Friday December 1, 2023 Public Comment Period Ends: Friday December 15, 2023 at 5:00 pm MST

Comments must be addressed to the FWP contact, as listed below.

### Where to Mail or Email Comments on the Draft EA: Name: KENNETH "MIKE" BACKES Email: mibackes@mt.gov Mailing Address: Region 7 FWP Office – attention Mike Backes PO Box 1630 Miles City, MT 59301

## X. Recommendation for Further Environmental Analysis

NO further analysis is needed for the proposed action	$\boxtimes$
FWP must conduct <b>EIS</b> level review for the proposed action	

## XI. EA Preparation and Review

	Name	Title
EA prepared by:	Kenneth Backes	Region 7 Fish Manager
EA reviewed by:	Brad Schmitz	Region 7 Regional Supervisor