



# Montana State Parks and Recreation Board Agenda Item Cover Sheet

THE **OUTSIDE** IS IN US ALL.

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**Meeting Date:** December 9, 2021

**Agenda Item:** Montana State Parks Biennial Smith River Rule – One Year Extension

**Division:** Parks and Outdoor Recreation

**Time Needed on Agenda for this Presentation:** 5 Minutes

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**Background:**

The Smith River Management Act, 23-2-401 through 23-2-410, MCA, authorizes the Parks and Recreation Board (Board) to provide for the administration of the Smith River waterway and adopt rules for this purpose. The Montana State Parks Biennial Smith River Rule (Rule) establishes fees and regulations for private, commercial, and landowner float trips within the Smith River State Park and River Corridor. The Board adopted the current rule in December 2018 and extended it for one-year at its December 2020 meeting. The current rule is scheduled to expire December 31, 2021.

Montana Fish, Wildlife and Parks (FWP) is in the process of updating the 2009 Smith River State Park and River Corridor Recreation Management Plan. Implementation of the management issues under consideration in the planning process may require rulemaking by the Board, which tentatively would take place in 2022.

**Public Involvement Process & Results:**

There will be an opportunity for public comment at this meeting.

**Agency Recommendation and Rationale:**

FWP recommends the Board extend the Biennial Smith River Rule for one year. If approved by the Board, the current version of the rule would remain in effect until December 2022. This would allow time for FWP to complete the Environmental Assessment (EA) for the updated management plan. The Board could then decide to initiate rulemaking to address rule revisions, as needed, to implement the updated management plan. FWP anticipates the EA and rulemaking process could be completed in 2022, with implementation of any new rules for the 2023 float season.

**Proposed Motion:**

I move the Parks and Recreation Board adopt a one-year extension of the current Montana State Parks Biennial Smith River Rule as proposed.



MONTANA **FWP**

# Montana State Parks

## Biennial Smith River Rule

### Fees and Rules for Smith River State Park and River Corridor

~~Adopted by the Montana State Parks and Recreation Board~~  
~~February 16, 2017~~

NOTE: If the Board decides to extend the rule another year,  
the cover page would read as follows:

Extended by the Board With No Revisions – 12/09~~16~~/210

Expires December 202~~4~~



MONTANA **FWP**

A Division of Montana Fish, Wildlife and Parks

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## SMITH RIVER STATE PARK USER FEES

<b>PRIVATE FLOAT TRIPS</b>	
<b>Item</b>	<b>Fee</b>
<b>Permit Application</b>	\$10 (nonrefundable)
<b>Super Permit Lottery</b>	\$5 per chance (unlimited chances)
<b>Private Float Trip</b>	\$0 per resident or nonresident child (less than 6 years old) \$15 per resident or nonresident youth (age 6 through 12) \$25 per resident (age 13 and above) \$60 per nonresident (age 13 and above)

<b>LANDOWNER FLOAT TRIPS (DAY FLOATS ONLY)</b>	
<b>Item</b>	<b>Fee</b>
<b>Landowner Float Trip</b>	\$0 per landowner & immediate family member \$0 per agent, assignee, or guest within landowner's fee title \$7.50 per non-immediate family member, agent, assignee, or guest outside of landowner's contiguous fee title property boundaries

<b>COMMERCIAL OUTFITTER FLOAT TRIPS</b>	
<b>Item</b>	<b>Fee</b>
<b>Commercial Outfitter Float Trip</b>	\$200 per float trip \$25 per commercial outfitter staff or contractor \$100 per commercial outfitter client
<b>Commercial Business Transfer</b>	\$200 per transfer transaction

**Smith River State Park and River Corridor Biennial Rule  
Adopted by the Montana State Parks and Recreation Board  
On February 16, 2017**

**I. INTRODUCTION AND APPLICABILITY OF RULE**

- A. The Smith River State Park and River Corridor Biennial Rule establishes fees and administrative rules for private, commercial, and landowner float trips in Smith River State Park.
- B. This biennial rule is in effect for the two calendar years following the date of adoption. The Montana State Parks and Recreation Board (“Board”) may amend the rule at any time during this period.
- C. The Smith River State Park and River Corridor Biennial Rule applies to the Smith River from Camp Baker to Eden Bridge and all lands adjacent to this section of the river that are under the jurisdiction or management of the department, including Camp Baker and Eden Bridge.
- D. Through a cooperative management agreement between Fish, Wildlife and Parks and the United States Forest Service, some elements of this rule are in effect on Forest Service lands along the Smith River between Camp Baker and Eden Bridge and are identified in the cooperative management agreement.
- E. The Smith River State Park and River Corridor Recreation Management Plan of 2009 provides guidance to the Board in the adoption of this rule.

**II. LEGAL AUTHORITY**

- A. The Smith River Management Act, §§ 23-2-401 through 23-2-410, MCA, authorizes the Board to provide for the administration of the Smith River waterway and adopt rules for this purpose.
- B. Other statutes and rules applicable to this rule are as follows:
  - i. 87-1-301 and 87-1-303, MCA
  - ii. 12.14.101 through 12.14.170, ARM
  - iii. 12.8.801 through 12.8.824, ARM

**III. DEFINITIONS**

- A. “Attended” means as least one adult person (attendee) is physically present within 100 feet of food and attractants during daytime hours.
- B. “Attendee” means an adult (18 years of age or older) in the physical presence of food and other attractants.
- C. “Attractant” means any nourishing substance, which includes human food and drink (canned, solid, or liquid), unwashed cookware containing food residue, fish and fish entrails, game carcasses, garbage, toiletries, cosmetics or other odorous substances.
- D. “Board” means the Montana State Parks and Recreation Board.
- E. “Boat camp” means a designated campsite on the Smith River corridor where floaters are authorized to camp, including areas within 200 yards of the campsite fire grate.
- F. “Commercial use” is defined as per 12.14.101(4), ARM.
- G. “Commercial float trip” means a trip conducted by an authorized commercial user.
- H. “Commercial launch transfer” means the temporary transfer of a commercial launch from one authorized commercial user to another within a single season.

- I. "Contiguous fee title property" means adjoining private property that is adjacent to the Smith River and does not include U.S. Forest Service, Department of Natural Resources and Conservation, Fish, Wildlife & Parks, or other public properties.
- J. "Daytime hours" means ½ hour before sunrise until ½ hour after sunset.
- K. "Department" means the Montana Department of Fish, Wildlife and Parks.
- L. "Educational group" means an organized group that is officially recognized as an educational or scientific institution by a federal, state, or local government entity. Documentation of this recognition must be on institutional letterhead and include a signature by the head of the institution/department and documentation of official educational or scientific tax exemption as granted by the Internal Revenue Service.
- M. "General lottery" means the process through which the Department randomly allocates private launch permits.
- N. "Group" means a group of people who share planning and expenses for a trip, generally remain together while traveling to and on the river, and have a distinct and identifiable kitchen and camping unit within the same declared campsite.
- O. "Immediate Use" means transporting, organizing, preparing, cooking, serving, eating, washing cooking equipment and/or otherwise handling or using food and attractants.
- P. "Landowner" means a person or entity that owns fee title private property adjacent to the Smith River within the boundaries of this fee rule, or a person designated by the landowner per individual trip.
- Q. "Landowner float trip" means a day float conducted by a landowner or other person authorized by this fee rule.
- R. "Landowner immediate family member" means a landowner's spouse, children, parents, siblings, grandchildren, niece, or nephew.
- S. "Launch date" means the specific date that a float trip group launches on the Smith River.
- T. "Lottery ticket" means an individual entry or application for the Super Permit lottery.
- U. "Nighttime Hours" means ½-hour after sunset until ½-hour before sunrise.
- V. "Nonresident" means a person who does not meet the definition of a resident as defined in § 87-2-101, MCA.
- W. "Peak season" means the time period from May 15 through July 15 when demand for launch dates is greatest.
- X. "Permit application fee" means the nonrefundable fee that must be submitted when applying for a private float trip permit.
- Y. "Private float trip" means a non-commercial float trip.
- Z. "Private float trip fee" means the fee each private floater pays prior to floating the Smith River.
- AA. "Resident" means a resident of the State of Montana as defined in § 87-2-102, MCA.
- BB. "Service group" means a group that donates proceeds or services to the management or improvement of fish, wildlife, and parks, including the maintenance, management, or the improvement or development of facilities.
- CC. "Smith River" for the purpose of this rule refers to the Smith River from Camp Baker to Eden Bridge and is interchangeable with "Smith River State Park."
- DD. "Smith River State Park" for the purpose of this rule refers to the Smith River from Camp Baker to Eden Bridge and lands in between under the jurisdiction and/or management of Montana State Parks, a division of Montana Fish, Wildlife and Parks.
- EE. "Super permit" means one permit issued each year by the department through the Super Permit lottery that is valid for one private launch any time during the float season.

FF. “Super permit lottery” means the process through which the Department randomly allocates the Super Permit.

#### **IV. RIVER CAPACITY**

- A. A permit is required for private and commercial groups to float the Smith River. This does not apply to a landowner conducting a day float solely for the purpose of performing maintenance on the landowner’s contiguous fee title property.
- B. A permit authorizes one private or commercial group to launch and float the Smith River.
- C. The maximum group size for all float trips is 15 people of any age. This includes guides and other commercial staff.
  - i. Exception: Landowner day floats that extend beyond the contiguous fee title property of the landowner shall be limited to a maximum of six people.
- D. The maximum number of private and commercial float trips combined shall not exceed nine launches per day.
  - i. Exception: Each year the Department may issue one additional private float permit that is valid any day of the year of issuance, hereafter referred to as a “Super Permit.” The Super Permit may result in ten launches occurring on the day of use.

#### **V. FLOATER REGISTRATION**

- A. All float groups must sign in upon arrival at Camp Baker to establish the order of registration and boat campsite selection. The earliest a group may sign in is 7:30 a.m. one day prior to the launch date.
- B. All float groups must register and receive orientation at Camp Baker prior to floating the river. Registration and boat campsite selection shall occur on the official permit launch date. A group arriving at Camp Baker when staff is not present may self-register using the self-registration box located at the information kiosk.
- C. Waterproof boat tags shall be issued by State Park staff for each boat or watercraft on the river. Separate boat tag colors shall be used to distinguish between private, commercial, and landowner float trips.
- D. All boats must visibly display a boat tag while on the river and at boat campsites. This requirement does not apply to landowner maintenance floats.
- E. During registration groups must select and confirm the boat campsites they will camp at during their float trip. Groups may use the boat campsite declaration board if no staff is present at Camp Baker.
- F. All float trip groups must stay at their declared boat campsites with no more than 15 people allowed at each campsite.
- G. During the peak season all float trip groups shall be limited to four nights while on the river.
- H. During the peak season layover nights (e.g., more than one night at same boat campsite) shall only be allowed at boat campsites in the section of river starting at the Two Creek boat campsite and ending at the Upper Parker Flat boat campsite.

## **VI. PRIVATE FLOAT TRIPS**

### **Permit Applications**

- A. A person must submit a permit application to participate in the general lottery.
- B. A person must be a minimum of 12 years of age at the time they submit a permit application.
- C. No person may submit more than one permit application. Exception: A person may purchase an unlimited number of Super Permit lottery tickets.
- D. A person receiving a private float permit through the general lottery for a launch date during the peak season may not apply for a permit the following calendar year for a launch date within this same time period. They may apply for a permit outside of this time period, accompany another permitted group during this time period, obtain a cancelled launch permit, or apply for a Super Permit. The park manager may waive this rule for trips cancelled due to unsafe conditions caused by inclement weather or river flows, insufficient flows for navigability, or other similar exigent circumstances. This does not include trips cancelled due to undesirable fishing conditions.

### **Permits**

- A. A private float trip permit authorizes the permit holder and his or her group to launch and float the Smith River beginning on the date specified on the permit.
- B. Float trip permits are issued to an individual and are non-transferable and non-refundable.
- C. The department shall use a random lottery to allocate float trip permits authorizing a launch date during the time period of April 1 through October 31.
- D. Float trip permits for launch dates occurring during the time period of November 1 through March 31 may be obtained on a first come, first serve basis at Camp Baker or by contacting the department's regional office in Great Falls.
- E. The availability of float trip permits for launch dates occurring during the time period of November 1 through March 31 are not guaranteed. Floaters expecting to obtain a float trip permit at Camp Baker during this time period when staff may not be present are encouraged to contact the department's regional office in Great Falls to confirm the availability of a float trip permit prior to arriving at Camp Baker.
- F. Any float trip permits on dates not fully subscribed during the general lottery shall be made available to the public for private float trips by the end of March on a first come, first serve basis.

### **Super Permit**

- A. Each year the Department will issue one additional private float trip permit that is valid any day of the year of issuance ("Super Permit").
- B. The Department will administer the Super Permit through a lottery system. An individual may purchase an unlimited number of Super Permit lottery chances.
- C. Super Permit lottery chances may be purchased beginning on the same date that private float trip applications are accepted.
- D. The Super Permit lottery shall occur approximately one month after the application deadline of the private float trip lottery.

- E. The recipient of the Super Permit may launch on any date of their choosing during the year of issuance and must comply with registration requirements stated in this rule. This may result in ten launches occurring on the day of use.
- F. All revenue received through the Super Permit lottery shall be deposited into the Smith River Corridor Enhancement Account.

### **Permit Cancellation**

- A. The recipient of a private float trip permit must notify the Department's regional office in Great Falls or the Camp Baker ranger station when cancelling a float trip permit.
- B. A person cancelling their float trip permit less than two days before their launch date shall be prohibited from applying for a float trip permit the following season. This does not apply if the river flows are below 100 cfs. The park manager may waive the cancellation penalty for float trip permits cancelled less than two days prior to the launch date due to unsafe conditions caused by inclement weather or river flows, insufficient flows for navigability, or other similar exigent circumstances. This does not include float trip permits cancelled due to undesirable fishing conditions.
- C. The float trip permit is non-transferable and non-refundable.
- D. A cancelled float trip permit shall be made available to private floaters on a daily basis on a first come, first served basis.

### **Fees**

- A. No person may float within Smith River State Park without first paying all required fees. The park manager may adjust the permit fee on a case by case basis for an educational group or service group.
- B. Float trip fees are applicable year-round.
- C. The permit application fee is nonrefundable.
- D. There is no float trip fee for children ages 5 and under.
- E. Float trip fees are due upon registering at Camp Baker.
- F. There is no float trip fee for a landowner or their immediate family members conducting a day float.
- G. There is no float trip fee for a landowner's agent, assignee, or guest conducting a day float on the river within the landowner's contiguous fee title property boundaries.
- H. There is no float trip fee for landowner property maintenance floats.

## **VII. LANDOWNER FLOAT TRIPS**

- A. This section applies to landowner float trips. Landowner float trips shall be of one day duration only and consecutive, "back to back" landowner floats are prohibited. Landowners must secure a private float trip permit to conduct a multi-day overnight float trip.
- B. No more than one day float trip per landowner shall be allowed per day.
- C. There shall be no restriction on the number of landowner float trips allowed each day that occur entirely within the boundaries of the landowner's contiguous property. The landowner or their designee must accompany the float trip.

- D. There shall be no restriction on the number of landowner float trips allowed each day that extend beyond the boundaries of the landowner's contiguous property when the float involves and is limited to the landowner and their immediate family members.
- E. Landowners are allowed up to three float trips per day that extend beyond the landowner's contiguous property and involve non-immediate family and/or guests, to be allocated by the department on a first come, first serve basis. The landowner or an immediate family member must accompany the float trip. Landowner maintenance float trips shall not count against the three landowner float trips per day.
- F. Landowner float trips conducted entirely within the landowner's contiguous property boundaries shall not exceed 15 people per float trip.
- G. Landowner float trips that extend beyond the landowner's contiguous property boundaries shall not exceed six people per float trip.
- H. All landowner float trips must register in advance at Camp Baker, by mail, or by telephoning the department.
- I. Landowner maintenance float trips are allowed for work by the landowner and/or their agents or employees. No boat tags are required for maintenance float trips.

## VIII. COMMERCIAL OUTFITTER FLOAT TRIPS

- A. No person, group or entity may conduct commercial use within the Smith River State Park without first obtaining a commercial use permit from the Department.
- B. Commercial use shall be administered according to the Department's commercial use rules. This includes the authority to establish terms and conditions for commercial use.
- C. Commercial outfitters authorized to conduct commercial float trips on the Smith River are limited to those outfitters listed in Appendix A. The Department may update Appendix A to reflect business transfers.
- D. Commercial outfitters and guides conducting angling trips must be licensed in the State of Montana.
- E. Commercial outfitters are limited to a maximum of 73 float trips per year.
- F. An authorized Smith River commercial outfitter may lease, rent, or otherwise receive compensation from another authorized Smith River commercial outfitter for the opportunity to use a Smith River commercial float trip within a single use season.
- G. The Department shall establish commercial outfitter float trip dates in consultation with the commercial outfitters and in accordance with the following criteria:
  - i. **During the months of April, August and September:** All commercial outfitters must finalize their float trip dates seven days prior to the private permit lottery. Commercial outfitters seeking to reschedule a float trip in April, August, or September after the private permit lottery must use the reservation system to request a cancelled float trip. All commercial float trips not reserved by an outfitter will be available to the public in the lottery.
  - ii. **During the months of May, June and July:** All commercial float trips [see Section VIII (H)] not reserved by an outfitter will be designated "On Hold" and will not be included in the public lottery. After the lottery, commercial outfitters may utilize available "On Hold" float trips 29 or more days in advance of an available date. Commercial outfitters seeking to reschedule a float trip to an available date 28 days or fewer from a desired float trip date must use the reservation system to request an open float trip. All commercial float trips

- not utilized by an outfitter will be available to the public via the reservation system 28 days prior to the float trip date.
- H. There is a maximum of one commercial float trip allowed on Sundays and Wednesdays. This equates to a maximum of nine commercial float trips per week.
  - I. Commercial outfitters must cancel all un-booked float trips a minimum of 14 days prior to the float trip date. The park manager may waive disciplinary action for float trips cancelled less than 14 days prior to the float trip date due to unsafe conditions caused by inclement weather or river flows, insufficient flows for navigability, or other similar exigent circumstances. This does not include float trips cancelled due to undesirable fishing conditions.
  - J. Commercial float trip fees must be paid at Camp Baker prior to launching.
  - K. The park manager may waive the float trip fee and other related fees for a maximum of two commercial float trips each season on a case-by-case basis when the commercial user donates one or more float trips to a recognized charitable or not-for-profit event and the commercial user is not compensated. No additional commercial float trips may be authorized under this provision. Commercial outfitters requesting a fee waiver must submit a written request to the park manager a minimum of 30 days prior to the anticipated float trip date. Waiver requests shall be considered in the order received.
  - L. When an authorized Smith River commercial outfitter sells or transfers their entire Smith River commercial outfitting business the department may collect a business transfer fee to offset the cost of processing the request and issuing a new commercial use permit to the buyer of the business.

## **IX. EDUCATIONAL OR SERVICE FLOAT TRIPS**

- A. The park manager may issue a float trip permit and adjust fees on a case-by-case basis for an educational group or service group. To receive consideration, the group must comply with the following criteria:
  - i. Groups must contact the park manager at least 30 days in advance.
  - ii. The proposed activity may not be primarily for recreational purposes.
  - iii. The group may not meet the department's definition of commercial use as per 12.14.101(4), ARM.
  - iv. Educational or scientific purposes must be directly related to the resources of the Smith River.
  - v. The service project must directly benefit Smith River State Park and River Corridor.
  - vi. Educational and service float trips may not unreasonably displace other private or commercial float trips.

## **X. CORRIDOR ENHANCEMENT ACCOUNT**

- A. Smith River fee revenue shall be deposited into the Smith River Corridor Enhancement Account as follows:
  - i. Fifty dollars of each commercial outfitter client fee.
  - ii. All revenue generated by the sale of Super Permit lottery chances.
  - iii. 5 percent of all other float fee revenue, excluding the nonrefundable permit application fee.
- B. Revenue deposited in the account shall be expended according to § 23-2-409, MCA, of the Smith River Management Act.

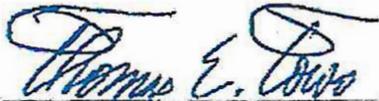
## XI. PUBLIC USE REGULATIONS

- A. The Department's public use regulations, 12.8.801 through 12.8.824, ARM, apply to all state parks including Smith River State Park and shall be indicated through signs, the Smith River State Park web page, and the private float information packet.
- B. \*To minimize human-bear and other wildlife conflicts and thereby provide for public safety the following food, garbage and attractant storage regulations are established for Smith River State Park and River Corridor from March 1 to December 1 annually:
- i. During daytime hours Smith River floaters and other recreationists in Smith River State Park must store all food, garbage, and other attractants in a bear-resistant manner using one or more of the following methods, at all times except when in immediate use and/or when attended:
    - Secured in a portable bear-resistant container, portable electric fence, or other storage device or system approved for such use by the Interagency Grizzly Bear Committee (IGBC).
    - Suspended at least 10 feet vertically above the ground and four feet horizontally from the trunk of a tree or other upright support that a bear could climb. Cutting, limbing, nailing into or otherwise damaging trees and/or constructing a fixed device is prohibited.
    - Secured inside a hard-sided vehicle, camping unit or towed unit (applicable at Camp Baker and Eden Bridge only).
  - ii. During nighttime hours, all Smith River floaters and other recreationists in Smith River State Park (including all designated boat camps) must store all food, garbage, and other attractants in a bear-resistant manner using one or more of the following methods, at all times except when in immediate use:
    - Secured in a portable bear resistant container, portable electric fence, or other storage device or system approved for such use by the Interagency Grizzly Bear Committee (IGBC).
    - Suspended at least 10 feet vertically above the ground and four feet horizontally from the trunk of a tree or other upright support that a bear could climb. Cutting, limbing, nailing into or otherwise damaging trees and/or constructing a fixed device is prohibited.
    - Secured inside a hard-sided vehicle and/or camping unit or towed unit (applicable at Camp Baker and Eden Bridge only).
- C. All approved food and attractant storage methods or equipment must be installed and/or utilized in accordance with manufacturer's specifications.
- D. Attractants (including food, food leftovers, food residue, grease, etc.) shall not be buried, discarded, deposited in pit toilets or burned or deposited in the fire grate or open fire.
- E. All garbage and refuse (including food, food leftovers, food residue, grease, etc.) must be properly attended or stored as referenced above and must be packed out.
- F. Food and attractant storage regulations shall be prominently signed and posted and shall be included in the terms and conditions for Smith River float permit.

**APPENDIX A. AUTHORIZED SMITH RIVER COMMERCIAL OUTFITTERS**  
Revised December 19, 2018

<b>BUSINESS OWNER'S NAME</b>	<b>BUSINESS/COMPANY NAME</b>	<b>ALLOCATED FLOAT TRIP LAUNCHES</b>
Brandon Boedecker	Pro Outfitters	12
Todd France	Blast & Cast	5
Randy Gaynor	Glacier Wilderness Guides	1
Mike Geary	Lewis & Clark Expeditions	26
John Herzer	Blackfoot River Outfitters	2
Brian McGeehan	Montana Angler Fly Fishing	11
Joe Sowerby	Montana Fly Fishing Connection	16
<b>TOTAL</b>		<b>73</b>

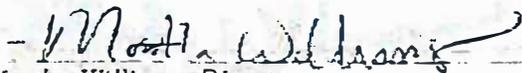
ADOPTED BY:



Tom Towe, Chairman  
Montana State Parks and Recreation Board

FEBRUARY 16, 2017

Date



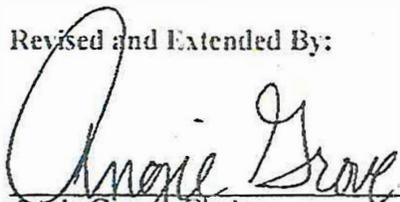
Martha Williams, Director  
Montana Fish, Wildlife & Parks

March 15, 2017

Date

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Revised and Extended By:



Angie Groye, Chair  
Montana State Parks and Recreation Board

12/19/18

Date

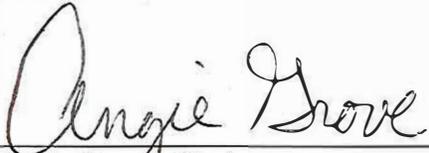


Martha Williams, Director  
Montana Fish, Wildlife and Parks

Jan 2, 2019

Date

Extended By:

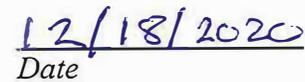


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*Angie Grove, Chair*  
*Montana State Parks and Recreation Board*

  
\_\_\_\_\_  
*Date*



\_\_\_\_\_  
*Martha Williams, Director*  
*Montana Fish, Wildlife and Parks*

  
\_\_\_\_\_  
*Date*

Extended By:

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*Russ Kipp, Chair*  
*Montana State Parks and Recreation Board*

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*Date*

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*Henry "Hank" Worsch, Director*  
*Montana Fish, Wildlife and Parks*

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*Date*